# **Los Cerritos Wetlands Authority**

Date: November 3, 2016

To: Governing Board Members

From: Mark Stanley, Executive Officer

Subject: Item 5: Consideration of resolution to accept Proposition 1 Grant Funds

subject to award from the State Coastal Conservancy for the Los Cerritos

**Wetlands Planning and Restoration Project.** 

**RECOMMENDATION** ACTION: Los Cerritos Wetlands Authority authorizes the Executive Officer to accept Proposition 1 Grant Funds subject to award from the State Coastal Conservancy for the Los Cerritos Wetlands Planning and Restoration Project.

**BACKGROUND:** The Los Cerritos Wetlands is a 500-acre mosaic of public and privately owned properties, land uses and resources located along Pacific Coast Highway, the lower reach of the San Gabriel River, and the Los Angeles-Orange county line. During the past several decades, various agencies and organizations prepared a number of studies and partial restoration plans for portions of the wetlands, but none offers a comprehensive strategy for restoration of the entire wetland area overtime; therefore, the LCWA initiated a conceptual restoration plan for these properties. The LCWA hired Moffatt & Nichol to complete the Los Cerritos Wetlands Conceptual Restoration Plan (CRP) which was develop by a technical team of restoration ecologists, landscape architects, engineers and hydrologists to develop the CRP for the purpose of designing alternatives which are feasible, cost-effective, and ecologically-beneficial restoration alternatives for the Los Cerritos Wetlands.

The CRP included the entire 500 acres of the Los Cerritos Wetlands Complex, which included all the LCWA properties and in combination with adjacent public and private properties, the CRP offers a rare opportunity to restore coastal wetlands and create public access improvements. The CRP was developed by technical consulting team to review previous plans and studies related to the Los Cerritos Wetlands and compiled information about many important issues that would affect restoration and public access, such as: existing habitats, sensitive species, wildlife corridors, archeological resources, hydrology, hydraulics, sediment characterization, sea level rise impacts, regulatory mandates, permitting requirements, public access and interpretative opportunities.

The CRP was adopted at the August 12, 2015 Board Meeting with the recommendation to move forward with pursuing funds for the next step of the CRP, which is the environmental review as required by the California Environmental Quality Act (CEQA) and the National Environmental Policy Act (NEPA). The environmental review will analysis the CRP's three proposed alternatives or a hybrid alternative may result in joint Environmental Impact Report (EIR) and Environmental Impact Statement (EIS) or a Programmatic EIR/EIS. Staff applied for various Proposition 1 grants to fund the environmental review of the CRP and receiving preliminary approvals from the San Gabriel and Lower Los Angeles Rivers and Mountains Conservancy and the State Coastal Conservancy (SCC) award programs. The LCWA applied and received preliminary award from the SCC for the Los Cerritos Wetlands Planning and Restoration Project in the amount of \$500,000, these grant funds are contingent upon the SCC board approval, Exhibit A: Award Letter.

Staff continues to work with the SCC to finalize the task list, timeline and budget for the Los Cerritos Wetlands Planning and Restoration Project in order to provide a complete budget which will include all matching funds. Following is a brief project description.

# Los Cerritos Wetlands Planning and Restoration Project - Project Description

Four years of conceptual restoration planning and stakeholder engagement led to the development of three restoration alternatives for Los Cerritos Wetlands. The alternatives were developed to provide the range of possible scenarios and an intermediate action. Alternatives include:

**Alternative 1 – Minimum Alteration** – This alternative largely retains the existing site conditions and character to the greatest extent, while expanding areas of tidal influence. Tides are introduced to the sites by improving existing tidal connections and providing new ones where needed. Oil infrastructure remains largely unchanged. Culverts are used nearly everywhere to convey tides, and only minimal topographic changes are made to enable water to penetrate into the sites as far as possible. Large areas of upland habitat remain unaltered.

Alternative 2 – Moderate Alteration – This alternative largely reconfigures the sites with new channel networks on parcels north of the San Gabriel River, and retains existing channel networks on sites south of the San Gabriel River. Overall, this alternative emphasizes mid- and high marsh, and transitional habitats. Areas north of the San Gabriel River are lowered to provide low tidal wetland habitats, while areas south of the San Gabriel River remain relatively high with more mid- and high marsh, and supra-tidal habitats.

Open channels convey tides everywhere, except at the site referred to as the Isthmus Area. Oil operations are consolidated on all areas except the Isthmus Area. The majority of existing upland habitat areas remain unaltered.

**Alternative 3 – Maximum Alteration** – This alternative reconfigures the sites with new channel networks at all areas. Overall, this alternative emphasizes subtidal, low, and mid-marsh. Smaller areas of transitional and upland habitat remain. Large portions of each area are lowered in elevation to provide low tidal wetland habitats. Open channels convey tides everywhere except at the Isthmus Area. Oil production and exploration infrastructure is consolidated on all areas.

The Final CRP presents the preliminary designs and phasing of alternatives. The document analyses habitats, public accessibility, tidal hydrology, likely construction scenarios, maintenance requirements and construction costs. Analyses are summarized by alternative, yet no alternative was determined to be preferred over others. Now that the CRP is complete, the next steps for the LCWA is to perform certain preliminary environmental studies and technical and focused biological surveys for the CRP. The environmental review will be performed for all three proposed alternatives. The document must reflect the phasing, but the project should be processed comprehensively rather than being processed at each phase. An Environmental Initial Study should be performed as part of a subsequent task to indicate the level of environmental review required. Due to the sensitivity of the existing site, the potential for contaminants to be present and the potential controversy from multiple stakeholder groups, an EIR/EIS may be appropriate for this project. For conservatism in planning, it is assumed that the appropriate document will be a joint CEQA/NEPA document and likely an EIR/EIS. A joint EIR/EIS may be the most appropriate document to prepare to address all issues comprehensively. Completion of the CEQA/NEPA process may take up to one and one-half years (dependent upon stakeholder engagement process).

**FISCAL:** The LCWA has designated the Executive Officer the authorized signatory to accept the State Coastal Conservancy grants funds for a total amount of \$500,000 contingent upon the SCC board approval of the grant funds. Further LCWA FY16/17 Budget will be amended as necessary to accept these SCC grant funds. The LCWA will continue to seek additional funds to complete the Los Cerritos Wetlands Planning and Restoration Project.

California voters approved the Water Quality, Supply, and Infrastructure Improvement Act of 2014 ("Proposition 1" or "Water Bond") codified as Division 26.7 of the Water Code which authorized \$7.545 billion dollars in general obligation bonds for State water projects, including surface and groundwater storage, ecosystem and watershed protection and restoration, and drinking water protection.

### **Exhibit A: Award Letter**





July 6, 2016

Luz Quinnell Los Cerritos Wetlands Authority 100 N. Old San Gabriel Canyon Road, Azusa, CA 91702

RE: Proposition 1 Grant Application

Dear Applicant:

Congratulations, your grant application for Los Cerritos Wetlands Restoration and Planning project is being recommended for funding by the Coastal Conservancy from our third round of Proposition 1 grants.

Formal grant awards will not occur until the project is approved by the Coastal Conservancy board at a public meeting. The Coastal Conservancy will assign a project manager to work with you now to move the project forward. Your project manager will be in touch with you in August, if not before.

We look forward to working with you on this project.

Congratulations!

Sam Schuchat
Executive Officer

1330 Broadway, 13th Floor Oakland, California 94612-2512 510·286·1015 Fax: 510·286·0470

### November 3, 2016 - Item 5

#### RESOLUTION 2016-15

RESOLUTION OF THE LOS CERRITOS WETLANDS AUTHORITY AUTHORIZING THE EXECUTIVE OFFICER TO ACCEPT PROPOSITION 1 GRANT FUNDS SUBJECT TO AWARD FROM THE STATE COASTAL CONSERVANCY FOR THE LOS CERRITOS WETLANDS PLANNING AND RESTORATION PROJECT.

WHEREAS, the Los Cerritos Wetlands Authority (Authority) has been established between the Coastal Conservancy, the San Gabriel and Lower Los Angeles Rivers and Mountains Conservancy (RMC), the City of Seal Beach and the City of Long Beach to facilitate the acquisition, protection, conservation, restoration, maintenance and operation an environmental enhancement of the Los Cerritos Wetlands; and

WHEREAS, The people of the State of California have enacted the Water Quality, Supply and Infrastructure Improvement Act of 2014 (Proposition 1), which provides funds for the State Coastal Conservancy Grant Program; and

WHEREAS, The Los Cerritos Wetlands Authority authorizes the Executive Officer to accept Proposition 1 Grant Funds subject to award from the State Coastal Conservancy for the Los Cerritos Wetlands Planning and Restoration Project; and

WHEREAS, said grant application contains assurances that the Los Cerritos Wetlands Authority complies and understands the General Requirements and General Policies of the State Coastal Conservancy Proposition 1 Grant Program Guidelines; and

WHEREAS, the Los Cerritos Wetlands Authority will enter into an Agreement with the State Coastal Conservancy to provide funds for Los Cerritos Wetlands Planning and Restoration Project; and

WHEREAS, the LCWA has further been established to focus on projects which will provide open space, habitat restoration, and watershed improvement projects within the Los Cerritos Wetlands; and

WHEREAS, this action is exempt from the environmental impact report requirements of the California Environmental Quality Act (CEQA); NOW

Therefore be it resolved that the LCWA hereby:

- 1. FINDS that this action is consistent with the purposes and objectives of the LCWA.
- 2. FINDS that the actions contemplated by this resolution are exempt from the environmental impact report requirements of the California Environmental Quality Act.
- Authorizes the Executive Officer the authorized signatory to accept grant funds from the State Coastal Conservancy for the Los Cerritos Wetlands Planning and Restoration Project contingent upon the State Coastal Conservancy Board approval of the grant funds and amends the LCWA Budget FY16/17 as necessary.

4.	Appoints the Executive Officer, or designee, to execute and submit all documents including, but not limited to, applications, agreements, amendments, payment requests and so forth, which may be necessary for the completion of the aforementioned grant agreement.
5.	ADOPTS staff report dated November 3, 2016.
	~ End of Resolution ~
	d and Adopted by the Board of the LOS CERRITOS WETLANDS AUTHORITY on liber 3, 2016.
	Sam Schuchat, Chair
ATTES	David Edsall Deputy Attorney General